What You Will Learn…

Main Ideas

1. Black Codes led to opposition to President Johnson’s plan for Reconstruction.
2. The Fourteenth Amendment ensured citizenship for African Americans.
3. Radical Republicans in Congress took charge of Reconstruction.
4. The Fifteenth Amendment gave African Americans the right to vote.

The Big Idea

The return to power of the pre-war southern leadership led Republicans in Congress to take control of Reconstruction.

If YOU were there...

A member of Congress, you belong to the same political party as the president. But you strongly disagree with his ideas about Reconstruction and civil rights for African Americans. Now some of the president’s opponents are trying to remove him from office. You do not think he is a good president. On the other hand, you think removing him would be bad for the unity of the country.

Will you vote to remove the president?

BUILDING BACKGROUND

Americans were bitterly divided about what should happen in the South during Reconstruction. They disagreed about ending racial inequality and guaranteeing civil rights for African Americans. These conflicts split political parties. They led to showdowns between Congress and the president. Political fights even threatened the president's job.

Opposition to President Johnson

In 1866 Congress continued to debate the rules for restoring the Union. Meanwhile, new state legislatures approved by President Johnson had already begun passing laws to deny African Americans' civil rights. “This is a white man’s government, and intended for white men only,” declared Governor Benjamin F. Perry of South Carolina.

Black Codes

Soon, every southern state passed Black Codes, or laws that greatly limited the freedom of African Americans. They required African Americans to sign work contracts, creating working conditions similar to those under slavery. In most southern states, any African Americans who could not prove they were employed could be arrested. Their punishment might be one year of work without pay. African Americans were also prevented from owning guns. In addition, they were not allowed to rent property except in cities.

The Black Codes alarmed many Americans. As one Civil War veteran asked, “If you call this freedom, what do you call slavery?”
African Americans organized to oppose the codes. One group sent a petition to officials in South Carolina.

“We simply ask . . . that the same laws which govern white men shall govern black men . . . that, in short, we be dealt with as others are—in equity [equality] and justice.”

—Petition from an African American convention held in South Carolina, quoted in There Is a River: The Black Struggle for Freedom in America by Vincent Harding

**Radical Republicans**

The Black Codes angered many Republicans. They thought the South was returning to its old ways. Most Republicans were moderates who wanted the South to have loyal state governments. They also believed that African Americans should have rights as citizens. They hoped that the government would not have to force the South to follow federal laws.

**Radical Republicans**, on the other hand, took a harsher stance. They wanted the federal government to force change in the South. Like the moderates, they thought the Black Codes were cruel and unjust. The Radicals, however, wanted the federal government to be much more involved in Reconstruction. They feared that too many southern leaders remained loyal to the former Confederacy and would not enforce the new laws. Thaddeus Stevens

**Supporting Radical Republican Ideas**

*Republicans were outraged to see former Confederates return to power as leaders of the Democratic Party.*

This 1868 political cartoon shows former Confederates Raphael Semmes and Nathan Bedford Forrest. Semmes was a Confederate admiral who had captured 62 Union merchant ships during the Civil War. Forrest was a cavalry officer known for brutality who later founded the Ku Klux Klan.

**LEADERS OF THE DEMOCRATIC PARTY.**

**THE PIRATE SEMMES.**

**THE BUTCHER FORREST.**
of Pennsylvania and Charles Sumner of Massachusetts were the leaders of the Radical Republicans.

A harsh critic of President Johnson, Stevens was known for his honesty and sharp tongue. He wanted economic and political justice for both African Americans and poor white southerners. Sumner had been a strong opponent of slavery before the Civil War. He continued to argue tirelessly for African Americans’ civil rights, including the right to vote and the right to fair laws.

Both Stevens and Sumner believed that President Johnson’s Reconstruction plan was a failure. Although the Radicals did not control Congress, they began to gain support among moderates when President Johnson ignored criticism of the Black Codes. Stevens believed the federal government could not allow racial inequality to survive.

**Fourteenth Amendment**

Urged on by the Radicals in 1866, Congress proposed a new bill. It would give the Freedmen’s Bureau more powers. The law would allow the Freedmen’s Bureau to use military courts to try people accused of violating African Americans’ rights. The bill’s supporters hoped that these courts would be fairer than local courts in the South.

**Johnson versus Congress**

Surprising many members of Congress, Johnson vetoed the Freedmen’s Bureau Bill. He insisted that Congress could not pass any new laws until the southern states were represented in Congress. Johnson also argued that the Freedmen’s Bureau was unconstitutional.

Republicans responded with the Civil Rights Act of 1866. This act provided African Americans with the same legal rights as white Americans. President Johnson once again used his veto power. He argued that the act gave too much power to the federal government. He also rejected the principle of equal
rights for African Americans. Congress, however, overrode Johnson’s veto.

Many Republicans worried about what would happen when the southern states were readmitted. Fearing that the Civil Rights Act might be overturned, the Republicans proposed the **Fourteenth Amendment** in the summer of 1866. The Fourteenth Amendment included the following provisions.

1. It defined all people born or naturalized within the United States, except Native Americans, as citizens.
2. It guaranteed citizens the equal protection of the laws.
3. It said that states could not “deprive any person of life, liberty, or property, without due process of law.”
4. It banned many former Confederate officials from holding state or federal offices.
5. It made state laws subject to federal court review.
6. It gave Congress the power to pass any laws needed to enforce it.

**1866 Elections**

President Johnson and most Democrats opposed the Fourteenth Amendment. As a result, civil rights for African Americans became a key issue in the 1866 congressional elections. To help the Democrats, Johnson traveled around the country defending his Reconstruction plan. Johnson’s speaking tour was a disaster. It did little to win votes for the Democratic Party. Johnson even got into arguments with people in the audiences of some of his speaking engagements.

Two major riots in the South also hurt Johnson’s campaign. On May 1, 1866, a dispute in Memphis, Tennessee, took place between local police and black Union soldiers. The dispute turned into a three-day wave of violence against African Americans. About three months later, another riot took place during a political demonstration in New Orleans. During that dispute, 34 African Americans and three white Republicans were killed.

**Congress Takes Control of Reconstruction**

The 1866 elections gave the Republican Party a commanding two-thirds majority in both the House and the Senate. This majority gave the Republicans the power to override any presidential veto. In addition, the Republicans became united as the moderates joined with the Radicals. Together, they called for a new form of Reconstruction.

**Reconstruction Acts**

In March 1867, Congress passed the first of several **Reconstruction Acts**. These laws divided the South into five districts. A U.S. military commander controlled each district.

1. Region  Which district consisted of only one state?
2. Human-Environment Interaction  Do you see any reason why Military District 5 might be more difficult for federal troops to control than the other districts?
The military would remain in control of the South until the southern states rejoined the Union. To be readmitted, a state had to write a new state constitution supporting the Fourteenth Amendment. Finally, the state had to give African American men the right to vote.

Thaddeus Stevens was one of the new Reconstruction Acts’ most enthusiastic supporters. He spoke in Congress to defend the acts.

“Have not loyal blacks quite as good a right to choose rulers and make laws as rebel whites? Every man, no matter what his race or color . . . has an equal right to justice, honesty, and fair play with every other man; and the law should secure him those rights.”

—Thaddeus Stevens, quoted in Sources of the American Republic, edited by Marvin Meyers et al.

**President on Trial**

President Johnson strongly disagreed with Stevens. He argued that African Americans did not deserve the same treatment as white people. The Reconstruction Acts, he said, used “powers not granted to the federal government or any one of its branches.” Knowing that Johnson did not support its Reconstruction policies, Congress passed a law limiting his power. This law prevented the president from removing cabinet officials without Senate approval. Johnson quickly broke the law by firing Edwin Stanton, the secretary of war.

For the first time in United States history, the House of Representatives responded by voting to impeach the president. **Impeachment** is the process used by a legislative body to bring charges of wrongdoing against a public official. The next step, under Article I of the Constitution, was a trial in the Senate. A two-thirds majority was required to find Johnson guilty and remove him from office.

Although Johnson was unpopular with Republicans, some of them believed he was being judged unfairly. Others did not trust the president pro tempore of the Senate, Benjamin Wade. He would become president if Johnson were removed from office. By a single vote, Senate Republicans failed to convict Johnson. Even so, the trial weakened his power as president.

**Election of 1868**

Johnson did not run for another term in 1868. The Democrats chose
former New York governor Horatio Seymour as their presidential candidate. The Republicans chose Ulysses S. Grant. As a war hero, Grant appealed to many northern voters. He had no political experience but supported the congressional Reconstruction plan. He ran under the slogan “Let Us Have Peace.”

Shortly after Grant was nominated, Congress readmitted seven southern states—Alabama, Arkansas, Florida, Georgia, Louisiana, North Carolina, and South Carolina. (Tennessee had already been readmitted in 1866.) Under the terms of readmission, these seven states approved the Fourteenth Amendment. They also agreed to let African American men vote. However, white southerners used violence to try to keep African Americans away from the polls.

Despite such tactics, hundreds of thousands of African Americans voted for Grant and the “party of Lincoln.” The New Orleans Tribune reported that many former slaves “see clearly enough that the Republican party [is] their political life boat.” African American votes helped Grant to win a narrow victory.

Fifteenth Amendment

After Grant’s victory, Congressional Republicans wanted to protect their Reconstruction plan. They worried that the southern states might try to keep black voters from the polls in future elections. Also, some Radical Republicans argued that it was not fair that many northern states still had laws preventing African Americans from voting. After all, every southern state was required to grant suffrage to African American men.

In 1869 Congress proposed the Fifteenth Amendment, which gave African American men the right to vote. Abolitionist William Lloyd Garrison praised what he saw as “this wonderful, quiet, sudden transformation of four millions of human beings from . . . the auction block to the ballot-box.” The amendment went into effect in 1870 as one of the last Reconstruction laws passed at the federal level.

The Fifteenth Amendment did not please every reformer, however. Many women were angry because the amendment did not also grant them the right to vote.

Reading Check  Analyzing  To what voters did Grant appeal in the presidential election of 1868?

Summary and Preview  In this section you learned that Congress took control of Reconstruction and took steps to protect the rights of African Americans. In the next section you will learn about increasing opposition to Reconstruction.

Section 2 Assessment

Reviewing Ideas, Terms, and People

1. a. Describe  What were Black Codes?
   b. Make Inferences  Why did Republicans think Johnson’s Reconstruction plan was a failure?

2. a. Recall  What was the Civil Rights Act of 1866?
   b. Summarize  Why was the Fourteenth Amendment important? How did it affect life in the United States?

3. a. Recall  Why was President Johnson impeached?
   b. Evaluate  Which element of the Reconstruction Acts do you believe was most important? Why?

4. a. Recall  What does the Fifteenth Amendment state? How did it affect life in the United States?
   b. Elaborate  Do you think that women should have been included in the Fifteenth Amendment? Explain.

Critical Thinking

5. Identify  Review your notes on the issues that led Republicans to take over Reconstruction. Then copy the graphic organizer below and use it to identify the main provisions of the Fourteenth Amendment and their effects.

<table>
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<tr>
<th>Provisions</th>
<th>Effects</th>
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Focus on Writing

6. Recognizing Cause-and-Effect Relationships  As you have read in this section, social and political unrest continued long after the war ended. How could this unrest cause people to leave their jobs? What new jobs might they find?